



The Water Cooperative of Central Florida
Wednesday, June 4, 2025
Commencing at 2.00pm
Toho Administration Building
951 MLK Boulevard, Kissimmee, FL 34741

The Water Cooperative of Central Florida (WCCF) Board of Supervisors will hold a regular Board meeting, commencing at 2 p.m. on Wednesday, June 4, 2025.

In addition to in-person attendance, members of the public may also ‘hear’ this meeting by telephone or virtually through the Internet. Public comments will only be accepted from in-person attendees.

Those who wish to address the Board and provide public comment must attend in-person. Anyone desiring to provide public comment on a matter not on the agenda must attend in person and submit a completed Hear the Audience Form.

Those interested in attending by phone can do so by dialing +1 872-256-3959,,636153316# (Phone conference ID: 636 153 316#).

Instructions to attend via the Internet shall be as set forth below:

Microsoft Teams Need help?

Join the meeting now

Meeting ID: 269 782 560 427

Passcode: u8yE69GX

Dial in by phone

+1 872-256-3959,,636153316# United States, Chicago

Find a local number

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Join on a video conferencing device

Tenant key: tohowater@m.webex.com

Video ID: 112 243 176 5

More info



The Water Cooperative of Central Florida
Wednesday, June 4, 2025 - Commencing 2.00PM
Toho Administration Building, 951 MLK Jr Blvd., Kissimmee FL 34741

Meeting Agenda

MEETING CALLED TO ORDER

MOMENT OF SILENCE / PLEDGE OF ALLEGIANCE

ROLL CALL / CONFIRMATION OF QUORUM

HEAR THE AUDIENCE

ITEMS REQUIRING BOARD ACTION:

1. APPROVAL OF WATER COOPERATIVE MINUTES OF APRIL 9, 2025 (SMITH)
2. APPROVAL OF REIMBURSEMENT OF EXPENDITURES TO DATE BY TOHO WATER AUTHORITY ON BEHALF OF THE WATER COOPERATIVE OF CENTRAL FLORIDA (GREEN)

INFORMATIONAL ITEMS:

3. DRAFT 2025 CFWI RWSP UPDATE (SWINGLE)
4. CYPRESS LAKE ALTERNATIVE WATER SUPPLY PROJECT UPDATE (BEATTY)

BOARD MEMBER ANNOUNCEMENTS

NEXT MEETING: Confirm next meeting date.

(Noticed meetings: July 2, Aug 8, Sept 3, Oct 1, Nov 5, Dec 3)

MEETING ADJOURNED

WATER CO-OPERATIVE OF CENTRAL FLORIDA	
Meeting Date: June 4, 2025	Agenda Item No. 1
Attachments: Minutes from April 9, 2025	
Title: APPROVAL OF THE WCCF MEETING MINUTES OF APRIL 9, 2025	
Explanation: At every Board meeting, the meeting is recorded, and minutes are prepared from the recording of the proceedings. Attached are the minutes from the April 9, 2025 Board Meeting.	
Costs: None	
Recommendation: Seeking Board approval of the WCCF meeting minutes of April 9, 2025	
Initials: as	



Minutes of April 9, 2025, Meeting of the Water Cooperative of Central Florida

Board Members present: Secretary: Commissioner Nicole Wilson (Orange County), Commissioner Michael Scott (Polk), Council Member Kolby Urban (St Cloud).

Staff Present: Toho Water General Counsel, Anthony J. Cotter; Toho Water Cypress Lake Project Manager Deb Beatty, Board Counsel Silvia Alderman, Senior Engineer - Planning, Development and Engineering Pollen Jung, Executive Assistant Ali Smith.

Absent: Toho Water Authority Executive Director Todd P. Swingle, Chair: Hector Lizasuain (Osceola County)

Secretary Wilson, as acting chair, opened the meeting at 2:16 pm. Roll call completed, quorum was confirmed.

Item	Item Name	Notes
	Hear the Audience	No comment from the Audience, so closed.
1.	Approval of WCCF Meeting Minutes of March 5, 2024 (Smith)	Motion to approve the Minutes made by Supervisor Scott. Motion seconded by Supervisor Urban. Motion passed 3-0.
2.	Approval of Master Bond Resolution 2025-001-WC (Henderson)	<p>Michael Wiener with Holland and Knight Law Firm, bond counsel to the WCCF, made a presentation regarding Agenda Items 2 and 3. Agenda Item 2 is a resolution providing for the issuance by WCCF of water revenue bonds to finance approved water projects, including the costs of the Cypress Lake Wellfield Project, as further set out in the resolution. Agenda Item 3 is the resolution to approve a corresponding revolving loan credit agreement. Upon approval of the resolutions, Bond counsel will move forward with judicial bond validation proceedings.</p> <p>Motion to Approve the Master Bond Resolution 2025-001-WC was made by Secretary Scott. The motion was seconded by Supervisor Urban. Motion passed 3-0</p>
3.	Approval of Revolving Loan Credit Agreement – Resolution No 2025-002-WC (Henderson)	Motion to Approve the Revolving Loan Credit Agreement – Resolution No 2025-002-WC was made by Supervisor Scott. Motion was seconded by Supervisor Urban. Motion passed 3-0.

4.	Cypress Lake Alternative Water Supply Project Update (Beatty)	<p>Deb Beatty presented a high-level update of recent progress. Total award has been increased by \$4.75m, and the Letter of Award has been received. SFWMD received \$8.8m and over half came to Cypress Lake AWS project.</p> <p>Deb Beatty provided the Board an update on the question of whether to seek designation for WCCF as a Regional Water Supply Authority (RWSA). The question arose as an option in the context of issuance of bonds. Because WCCF does not have a defined service area, it was determined that it would not be appropriate to seek designation as a RWSA at this time. Bond counsel confirmed securing this designation is not necessary for bond validation since the WCCF is created under Chapter 163, F.S.</p>
	<p>Announcements:</p> <ul style="list-style-type: none"> - Board Member - CEO Swingle - Legal Counsel 	May 7 th may be a conflict for Commission Scott.
	Next Board meeting	Wednesday May 7 (June 4 future dates on monthly schedule)
<p>There being no further business to come before the Board, Acting Chair Wilson adjourned the meeting at 2:41pm.</p> <p><u>Nicole Wilson, Acting Chair and Secretary</u></p>		

WATER COOPERATIVE OF CENTRAL FLORIDA

Meeting Date: June 4, 2025

Agenda Item No. 2

Attachments:

Itemized list of expenditures by Toho Water Authority from February 10, 2025, to May 6, 2025

Title:

APPROVAL OF REIMBURSEMENT OF EXPENDITURES TO DATE BY TOHO WATER AUTHORITY ON BEHALF OF THE WATER COOPERATIVE OF CENTRAL FLORIDA

Explanation:

The Board of Supervisors adopted a Resolution at the October 2, 2013 meeting authorizing the reimbursement of expenses incurred by Toho Water Authority (Toho) on behalf of the Water Coop on a quarterly basis. The Resolution allows Toho to submit a detailed list of expenses incurred each quarter to the Board for approval for reimbursement. Under the Resolution, Toho could be reimbursed quarterly during the year instead of once annually, as was done for the previous fiscal year. The attached list of expenditures, made to date by Toho on behalf of the Water Coop, is being submitted for approval for reimbursement.

Amount to be reimbursed:

\$48,092.19

Recommendation:

Staff recommends approval of the list of expenditures submitted to date for reimbursement to the Toho.

Initials: asg

Attachment to Item 2

Toho Water Authority List of Expenditures on behalf of the Water Cooperative of Central Florida (February 10, 2025 – May 6, 2025)

Vendor	Date	Invoice	Amount	Explanation
Orlando Sentinel	2/10/2025	CU00017532 7755170	174.42	Meeting cancellation
Akerman LLP	3/6/2025	10056695	3,149.00	0292530 - General representation
Holland & Knight	3/13/2025	2025xx219521.00001	15,009.00	Bond counsel services
Akerman LLP	4/2/2025	10063652	4,388.50	0292530 - General representation
Akerman LLP	4/2/2025	10063653	1,170.00	0263348 – CFWI representation
Southeastern Investment Securities LLC	4/3/2025	1-3-04032025	3,960.00	Municipal advisory services
Holland & Knight	4/17/2025	2025xx219521.00001A	9,612.50	Bond counsel services
Federal Express	4/29/2025	8-845-27951	121.27	Resolution signature correction
Southeastern Investment Securities LLC	5/2/2025	1-3-05022025	960.00	Municipal advisory services
Akerman LLP	5/6/2025	10072989	4,824.00	0292530 - General representation
Akerman LLP	5/6/2025	10072990	4,723.50	0263348 – CFWI representation
Water Cooperative Total			\$48,092.19	
				asg

WATER COOPERATIVE OF CENTRAL FLORIDA	
Meeting Date: June 4, 2025	Agenda Item No. 3
Attachments: Presentation - Draft 2025 CFWI Regional Water Supply Plan Review	
Title: DRAFT 2025 CFWI REGIONAL WATER SUPPLY PLAN UPDATE	
Explanation: <p>The St. Johns River Water Management District, South Florida Water Management District, and Southwest Florida Water Management District (Districts) published the draft 2025 Central Florida Water Initiative (CFWI) Regional Water Supply Plan (RWSP) in March 2025. T</p> <p>he CFWI RWSP is intended to ensure the protection of water resources and identify sustainable water supplies for all water uses in the coordination area, which consists of Orange County, Osceola County, Polk County, Seminole County, and southern Lake County. The Water Cooperative of Central Florida (WCCF) submitted comments to the Districts on the draft 2025 CFWI RWSP timely by May 16, 2025. This informational item provides the Board an update on the comments submitted to the Districts by the WCCF.</p>	
Costs: None	
Recommendation: None/Informational	
Initials: TS	



Cypress Lake AWS

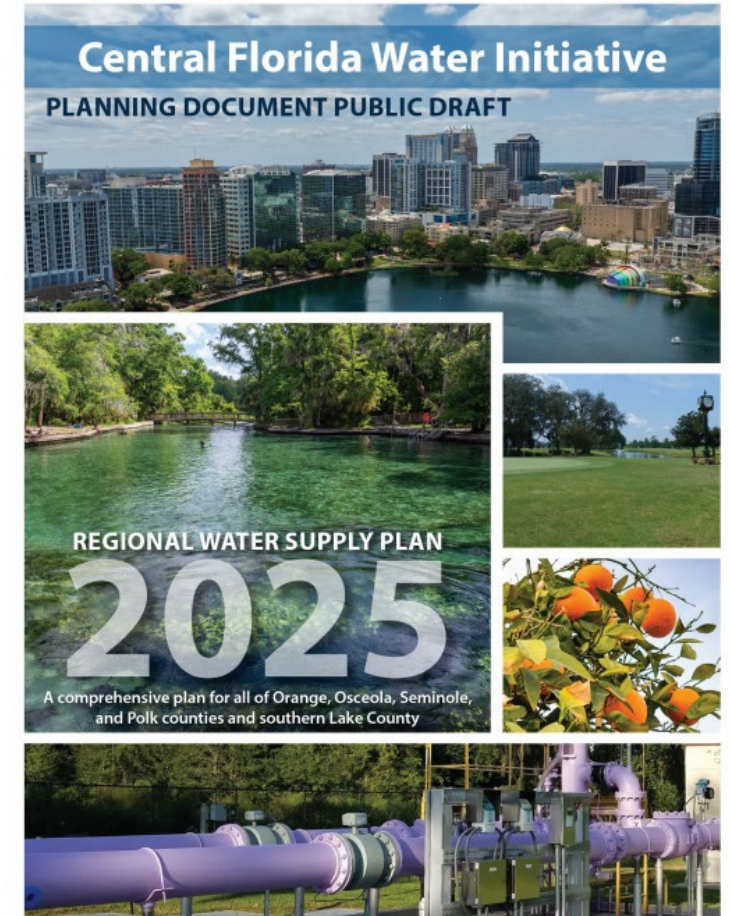
Water Treatment Plant, Wellfield & Raw Water Main

Draft 2025 CFWI Regional Water Supply Plan Review

June 4, 2025

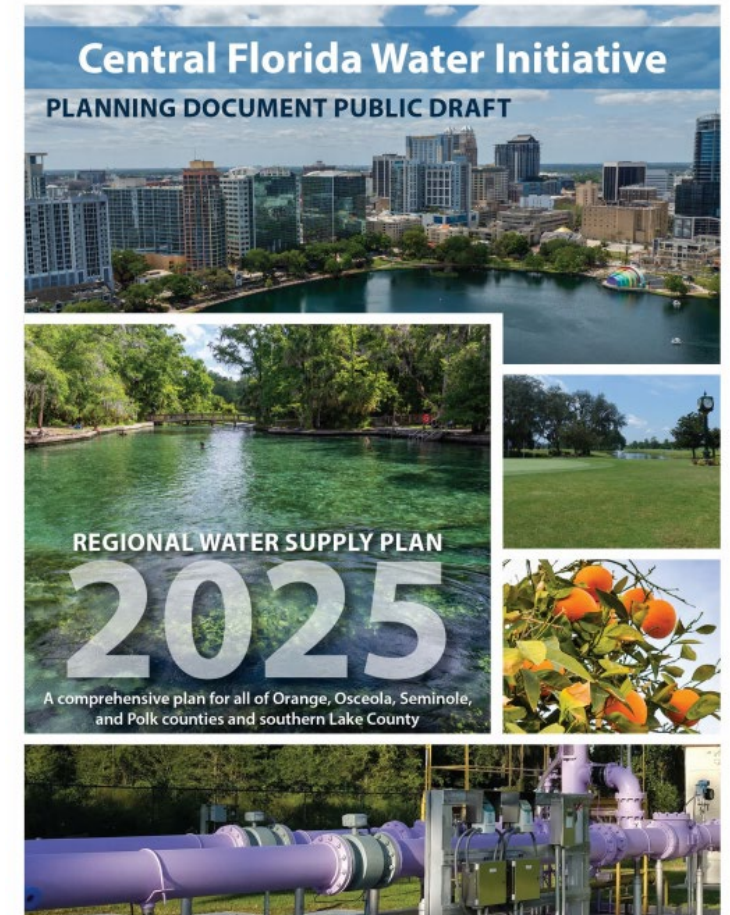
Draft CFWI RWSP

- Central Florida Water Initiative (CFWI) Regional Water Supply Plan (RWSP)
 - Developed by SJRWMD, SFWMD and SWFWMD
 - Updated every 5 years
 - Orange County, Osceola County, Polk County, Seminole County, and southern Lake County
 - Plan to ensure the protection of water resources and identify sustainable water supplies for all water uses in the coordination area
- Draft 2025 CFWI RWSP: March 2025
- Water Cooperative of Central Florida (WCCF) submitted comments timely by 5/16/25



Draft CFWI RWSP

- Summary of key RWSP findings
 - Fresh groundwater availability of up to 760 MGD AADF (2020 CFWI RWSP) still valid
 - Local management strategies needed to address unacceptable impacts (e.g., MFLs recovery)
 - 2045 supply shortfall: 96 MGD AADF
 - Sufficient project options available to meet projected demands through 2045
 - Up to 497 MGD AADF (126 project options)
 - 45-52 MGD of potential conservation savings
 - Continued stakeholder engagement critical
 - Future demands can be met through 2045 while sustaining water resources



Draft CFWI RWSP

- WCCF Comments
 - Minor updates to status of the Cypress Lake Wellfield (CLW) Project
 - Concentrate disposal Well #2 complete
 - Concentrate disposal Well #1 under construction
 - Clarify different classifications for Lower Floridan aquifer (LFA) projects
 - Support continued evaluation of each new LFA project for its effect on water resources
 - Request to be consistent in general descriptions of groundwater impacts
 - CLW project only specific project referenced in a general description of impacts in region

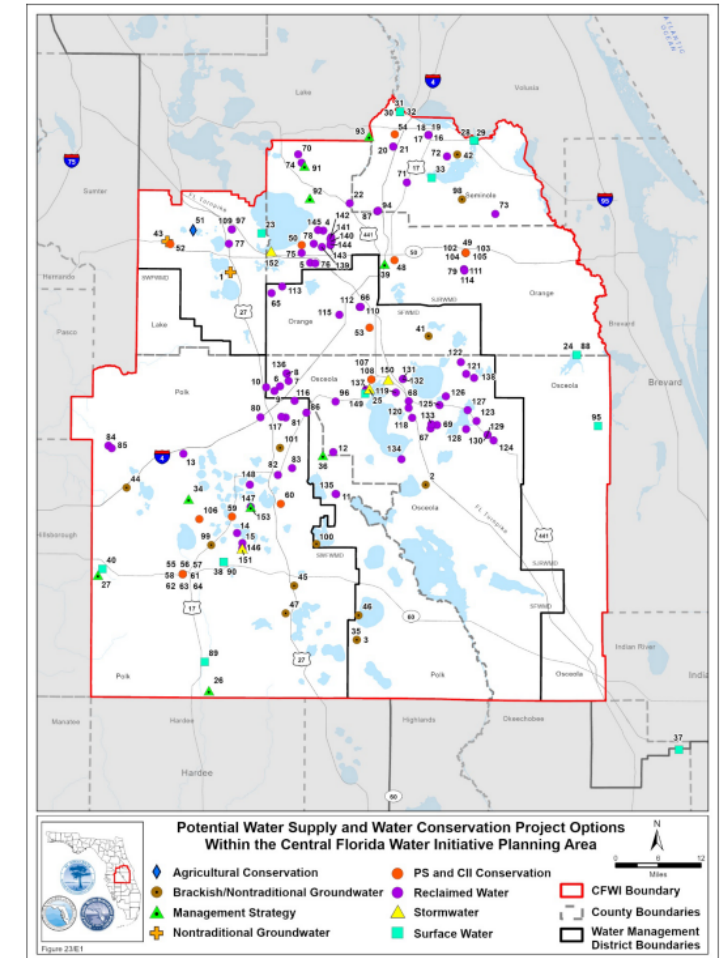


Figure 23. Map of potential water supply and water conservation project options within the Central Florida Water Initiative Planning Area.

Draft CFWI RWSP

- STOPR Group also submitted comments
- WCCF supported key STOPR comments:
 - Support continued implementation of 2025 CFWI RWSP conclusions
 - Request renewed participation in CFWI RWSP working groups
 - Request RWSP beneficial reuse definition be consistent with FDEP definition
- Schedule
 - Updated RWSP anticipated September/October 2025
 - Target publication December 2025

Planning-Level Groundwater Availability

Groundwater available	760 mgd
Year 2020 groundwater use	603 mgd
Year 2045 groundwater demand	856 mgd
Groundwater shortfall	96 mgd
To meet these demands:	
Project Options	497 mgd
Conservation	45 mgd

million gallons per day (mgd)

Questions



WATER COOPERATIVE OF CENTRAL FLORIDA

Meeting Date: June 4, 2025

Agenda Item No. 4

Attachments: None

Title:

CYPRESS LAKE ALTERNATIVE WATER SUPPLY PROJECT UPDATE

Explanation:

Deborah Beatty, Toho Project Manager for the Cypress Lake Alternative Water Supply (CL AWS) Project, will provide a brief update on the status of the project progress since the May 9th, 2025, Water Cooperative Board meeting including construction progress on the production wells project, concentrate disposal injection project, a grant funding update, upcoming projects, and related business matters.

Costs:

None.

Recommendation:

No action required by the Board.

Initials: dab